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## KERALA STATE AUDIT DEPARTMENT

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AUDIT REPORT ON THE ACCOUNTS OF  
VORKADY GRAMA PANCHAYAT  
For the year 2016-2017

District Audit Office, Kasaragod.

Phone :04998-256690

E-mail: doksd.ksad@kerala.gov.in

(Registered with acknowledgement)

No. KSA.KSD-5/843/2017

KERALA STATE AUDIT DEPARTMENT,  
DISTRICT AUDIT OFFICE, KASARAGOD- 671 123.  
E-Mail: doksd.ksad@kerala.gov.in  
Phone :04994256690  
DATED:26.07.2016

From

The Deputy Director  
Kerala State Audit Department,  
District Audit Office, Kasaragod.

To

The President,  
Vorkady Grama Panchayat.  
(Through the Secretary)

Sir,

Sub: Vorkady Grama Panchayat- Audit Report for the year 2016-2017 issued -regarding.

\*\*\*\*\*

As required in under Section 13 of Kerala Local Fund Audit Act,1994, Rule 18 of Kerala Local Fund Audit Rules 1996 and section 215 (4) of Kerala Panchayat Raj Act 1994, I forward herewith the Audit Report on the accounts of Vorkady Grama Panchayat for the financial year 2016-17 for favour of further necessary actions as required under Rule 23 (1) of Kerala Local Fund Audit Rules, 1996.

Special attention is invited to Paras in Part-2 and Part-3 of this Audit Report.

On receipt of the audit report, the extracts of the relevant paragraphs of the audit report have to be forwarded to the concerned implementing officers to rectify the defects pointed out .

A special meeting of the Panchayat Committee has to be held with in one month from the date of receipt of this Audit Report for a detailed discussion on the Report and a copy of the Audit Report and the decision taken by the Panchayath Committee has to be published for the attention of public.(Rule 14,15 of Kerala Panchayat Raj (Manner of inspection and Audit system) Rules, 1997).

Necessary action may be taken to settle the audit objections early. A reply to the audit report has to be forwarded to this office within two months of the receipt of audit report. (See section 15 (1) of Kerala Local Fund Audit Act-1994, Rule 23 of Kerala Local Fund Audit Rules-1996, Rule 21(1)(2) of Kerala Panchayat Raj (Manner of inspection and Audit system) Rules-1997).

Yours faithfully,

Deputy Director,  
Kerala State Audit Department,  
District Audit Office, Kasaragod

Copy to :

1. The Director of Kerala State Audit Department, Tvpm (with C/L)
2. The Deputy Director of Panchayats, Kasaragod.
3. Office copy.

No. KSA.KSD-5/843/2017

Dated: 26.07.2017

AUDIT REPORT ON THE ACCOUNTS OF VORKADY GRAMA PANCHAYAT IN KASARAGOD DISTRICT FOR THE YEAR 2016-17

(Issued under Section 215[4] of Kerala Panchayat Raj Act-1994, Section 13 of Kerala Local Fund Audit Act-1994 and under Rule 18 of the Kerala Local Fund Audit Rules-1996.)

The accounts of receipts and payments of the Vorkady Grama Panchayat, in Kasaragod district, for the financial year 2016-2017 was subjected to Audit. Development fund received, Fund for maintenance, Centrally Sponsored Funds and various departmental allocations were also audited. The cash receipts and remittances for the period from 01.04.2016 to 31.03.2017 were verified in audit and withdrawals from various accounts were verified from 01.04.2016 to 31.03.2017.

The defects noticed in audit have been brought to the notice of the Panchayat through Audit Enquiries. Out of 17 Audit Enquiries served replies to 3 enquiries are received. On the basis of the reply to the Audit Enquiries and the discussion in the Exit Conference only important observations are incorporated in this Report. The follow up actions on the Audit Enquiries not included in the Audit Report has to be taken by the Panchayat.

This Audit Report is prepared based on the Registers and Records maintained by the Panchayat and the replies and explanations received to the audit enquiries. This Department is not responsible for any faulty information or any information not provided to audit.

(A). Details of Audit Conducted.

Name and Designation of the Officer who conducted the audit	Rajarama.C, Deputy Director of Kerala State Audit Department.
Time taken for audit	15.07.2017 to 24.07.2017.
Name and designation of auditors who conducted the audit	Loksha Achary.B, Audit Officer
	Vinoth Kumar.C, Assistant Audit Officer.
	Jayananda.H, Assistant Audit Officer.

(B). Executive Authorities.

President	Shri.Abdul Majeed. B. A.	01.04.2016 to 31.03.2017.
Secretary	Shri.K. P. Sasidharan	01.04.2016 to 31.03.2017.

Implementing Officers.

Designation	Name of the Officers	Period
Assistant Secretary	Shri.K Hareesh	01.04.2016 to 31.03.2017
Assistant Engineer.	Shri.Sinoy Bose	01.04.2016 to 12.07.2016
	Shri.Thimma Kudiya	13.07.2016 to 31.10.2016
	Shri.Janova, K.V.	01.11.2016 to 22.12.2016
	Shri.Sanoop Chandran. C.	23.12.2016 to 31.03.2017
Agricultural Officer	Shri.Shamsuddeen	01.04.2016 to 31.07.2016
	Shri.Ananda	01.08.2016 to 31.07.2017
Village Extension Officer (Vorkady Circle).	Shri.Purushothaman. A.	01-04-2016 to 31-03-2017

Village Extension Officer (Kodlamogaru Circle).	Shri.Sujith Kumar	01-04-2016 to 16.01-2017
	Shri.Purushothaman. A.	17.01.2017 to 13.02.2017
	Smt.Anisha	14.02-2017 to 31-03-2017
I.C.D.S. Supervisor.	Smt.Kavyashree.G.	01-04-2016 to 31-03-2017
Head Master.	Shri.Balakrishna. P.	01-04-2016 to 02.08.2016
	Smt.Sathyavathi	03-08-2016 to 31-03-2017
Medical Officer (Allopathy).	Shri.Prabhakara Rai	01-04-2016 to 15-01-2017
	Shri.Praveen. R. Krishnan	16-01-2017 to 31-03-2017
Medical Officer (Homoeo)	Smt.Rahana. H.	01-04-2016 to 31-03-2017
Medical Officer (Ayurveda).	Smt.Nisha	01-04-2016 to 31-03-2017
Veterinary Surgeon.	Dr. Vyshakh Mohan	01-04-2016 to 28.12.2016FN
	Dr. Nithin.U.C.	28.12.2016 to 07.02.2017FN
	Dr. Veena. C. Philip.	07.02.2017 to 31.03.2017

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- 4.Balance Sheet as on 31.03.2017.

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**1-1 Budget.**

The budget for the year 2016-2017 was approved by the Panchayat Committee as per resolution No.30/2016 dated 02-03-2016. The anticipated receipts and payments as per the budget were as follows.

Opening Balance	0.00
Anticipated Receipts	12,57,22,000.00
Total	12,57,22,000.00
Anticipated Payments	12,02,30,000.00
Closing Balance	54,92,000.00

A comparison of receipts and expenditures as per the budget and the actual receipts and payments is given below.

Item	Anticipated	Actual	Difference		Percentage (+)/(-)
			Excess	Less	
Opening Balance	0	67,13,883	-	67,13,883	(-)100%
Receipts	12,57,22,000	8,84,56,817	3,69,65,183	-	(+) 29.40%
Total	12,57,22,000	9,51,70,700	3,05,51,300	-	(+) 24.30%
Payments	12,02,30,000	7,73,72,861	4,28,57,139	-	(+) 35.64%
Closing Balance	54,92,000	1,77,97,839	-	1,23,05,839	(-) 224.06%

In the budget provision for opening balance is not given. There is a huge gap between the figures under anticipated and actuals. A realistic approach may be adapted in preparing the budget proposals for the coming years. The revised budget proposal for the year has not prepared.

## **1-2 Annual Financial Statement.**

The Annual Financial Statement for the year 2016-2017 was submitted to audit on 22.06.2017. The statutory time limit for the submission of AFS to Audit has been complied with by the Panchayat.

## **1-3 Details of certification of Annual Financial Statement.**

Year	Date of certification	Date and Number of the certificate
2016-2017	18.07.2017 & 19.07.2017	Audit Certificate is appended to this report as Annexure- I.

Defects noticed in the AFS are detailed below.



- 1) "Sanchaya" Software in respect of property tax, Profession Tax from institutions and traders, D.&O. Trade licence fee and rent on land building were not linked with "saankhya" Software
- 2) Property Tax, demand & Arrear Registers not produced for Audit verification.
- 3) The process of valuation and accounting of assets of the institution is incomplete. The Annual Financial Statement does not reflect the complete details of assets vested with the Panchayat.
- 4) The following accounts are not included in the AFS. Though no transaction was made in these accounts during the year 2016-17, the closing balance on 31-03-2017 is not accounted in AFS (RP-40b).

Name of bank	Account No	Closing balance
Kasaragod District co-op bank, Hosangadi branch-EMS bhavanapadhathi	1492	599
Vorkady service co-op bank-TSC	3922	1,03,268

Since these accounts are inoperative, action may be taken to close the accounts and to credit the balance amount in the accounts to own fund of panchayat.

- 5) The District Panchayat share for project number 132/2017 (labour cost to paddy cultivators), amounting ₹ 3,75,000 credited in the account (No-42282200050290) of the Agriculture officer, Agriculture office Vorkady grama panchayat on 27-03-2017, is not accounted in the AFS.
- 6) ₹ 2,40,000 received from the Block Panchayat Manjeswara, being the share for implementation of the project- Milk subsidy, But during the year ₹ 2,06,097 expended. Unspent Amount ₹ 33,903 is not shown in the balance sheet as on 31-03-2017 (Schedule:B-9 Liabilities)
- 7) ₹ 1,00,000 received from the Assistant Executive Engineer LSGD Division, Manjeshwara Block being the share for implementation of the project Sunnagala DWS. A sum of Rs. 52,600 was expended by the panchayat during 2016-17, But Unspent Amount ₹ 47,400 is not shown in the balance sheet as on 31-03-2017 (Schedule:B-9 Liabilities)
- 8) ₹ 1,00,000 received from the Assistant Executive Engineer LSGD Division, Manjeshwara Block being the share for implementation of the project Thoudugoli DWS, But during the year 2016-17 was not expended. Unspent Amount ₹ 1,00,000 not shown in the balance sheet as on 31-03-2017 (Schedule:B-9 Liabilities)
- 9) ₹ 50,000 received from the Block Panchayat Manjeswara, being the share for implementation of the project- Palliative care. This amount is not shown Joint venture Project in the AFS.
- 10) ₹ 9,61,650 received on 29-03-2017 from the Ground Water Dept, Amount drawn on 31-03-2017 from treasury, But during the year 2016-17 was not expended. Unspent ₹ 9,61,650 is not shown in the balance sheet as on 31-03-2017 (Schedule:B-11 Fixed Assets).

## 1-4 Financial Position.

The financial position of the panchayat as per the accounts audited is furnished below.

Opening balance	67,13,883.00
Receipts	8,84,56,817.00 *
Total	9,51,70,700.00
Payments	7,73,72,861.00*
Closing Balance	1,77,97,839.00

\* The receipts and payments includes ₹ 1,10,11,233/- received as EFMS under Mahatma Gandhi NREG and ₹ 2,71,63,680/- received as DBT fund for the disbursement of various social security pensions.

## 1-5 Utilization of Fund (As per Appropriation Control Register)

Fund	Opening balance	Receipts	Total	Payments	Closing Balance**	Percentage of utilization
1	2	3	4	5	6	7
Development Fund – General	0	1,39,04,045	1,39,04,045	1,28,28,340	10,75,705	92.26%
Development Fund- S.C.P.	0	15,45,609	15,45,609	6,97,148	8,48,461	45.10%
Development Fund – T.S.P.	0	14,80,263	14,80,263	7,98,441	6,81,822	53.93%
CFC Grant	0	77,97,844	77,97,844	29,02,504	48,95,340	37.22%
Performance Grant Under KLGSDP	0	44,64,121	44,64,121	3,76,662	40,87,459	8.43%
Maintenance Fund- Road	0	58,13,166	58,13,166	10,14,413	47,98,753	17.45%
Maintenance Fund – Non-Road	0	37,28,619	37,28,619	28,41,507	8,87,112	76.20%
B. Fund	0	2,96,52,720	2,96,52,720	2,96,52,720	0	100%
MGNREGS	5,392	1,20,02,095	1,20,07,487	1,18,58,870	1,48,617	98.76%

\*\* Closing balance shown in column number 6 (except MGNREG) lapsed on 31.03.2017.

## 1-6 Review of implementation of projects.

The details of projects approved and implemented are furnished below:

No. of projects approved	No. of Projects implemented	No. of projects partially implemented	No. of projects not implemented	Percentage of projects completed
272	108	2	164	39.70%

Number of abandoned/ incomplete projects: 2 (DWS abandoned due to the failure of water source).

Details projects implemented by Implementing Officers.

Sl No	Name of Implementing Officer	Details of projects to be implemented		Details of projects implemented		Percentage of expenditure
		Number	Amount	Number	Amount	
1	Secretary.	30	62,70,786	19	39,47,770	62.95%
2	Assistant	07	15,20,000	07	10,64,700	70%

	Secretary.					
3	Assistant Engineer.	206	3,79,82,417	54	62,40,204	16.43%
4	Agricultural Officer.	06	40,07,596	06	32,33,219	80.68%
5	Village Extension Officer.	11	1,07,39,200	10	71,56,900	66.64%
6	ICDS Supervisor.	4	31,46,752	4	26,60,829	84.56%
7	Medical Officer-PHC.	4	9,00,000	4	8,96,810	99.65%
8	Head Master.	1	8,15,000	1	8,15,000	100%
9	Veterinary Surgen	03	6,99,920	03	6,53,651	93.39%
	Total	272	6,60,81,671	108	2,66,69,083	40.36%

For the year 2016-17 a total of 272 projects were approved by DPC. Out of this only 108 projects were implemented during 2016-17, which account for only 39.70% of the total numbers. In the case of public works the number of projects have to be implemented was 206, out of which only 54 projects were implemented. The poor percentage in (16.43%) in expenditure by the Assistant Engineer is brought to notice. The Assistant Engineer posted in the Panchayat had additional charge of near by Panchayats, which has affected the the percentage of implementation of projects under public works. Similarly the poor percentage of implementation of projects by Secretary(62.95), Assistant Secretary(70.05), and VEO(66.64) is brought to notice.

#### Mahathma Gandhi NREGS.

During 2016-17, Panchayat has prepared an action plan for the implementation of 419 projects under Mahatma Gandhi National Rural Employment Guarantee Scheme, for a total outlay of ₹ 7,60,78,114/- which include labour component for ₹ 7,37,38,000/- and material component for ₹23,40,114/-. But the panchayat has succeeded to implement only 355 projects with a total expenditure of ₹ 1,10,11,233/- which is only 14.47% of the expected expenditure. Special attention to be given to implement all the projects got approved in the action plan.

#### Rewiew of Mahathma Gandhi NREGS.

Total families registered	2,165
Total number of job cards issued	2,165
Number of S.C. families	83
Number of S.T. families	74

Total number of labour days to be generated		43,406
Number of families completed 100 days job		51
Total number of projects got approved		419
Total number of projects implemented		370
Total expenditure	Projects	₹ 1,10,11,233
	Administration	₹ 9,38,295
		₹ 1,19,49,528

### 1-7 Own fund.

There was a hike of 531.44 %, in the own revenue of the panchayat when compared to the revenue of the in the previous year, as detailed below:

Item	Previous year	This year	Difference	Percentage (+)/(-)
Tax revenue	2,21,480	26,01,402	(+) 23,79,922	(+) 1074.55%
Non tax revenue	97,575	3,91,329	(+)2,93,754	(+) 301.05%
Other Revenue	2,31,316	4,82,542	(+)2,51,226	(+) 108.60%
Total	5,50,371	34,75,273	(+)29,24,902	(+) 531.44%

### 1-8 Welfare Pensions.

The details of the welfare activities under taken by the panchayat during the year 2016-17 are furnished below.

Name of the pension	Amount expended	Number of Beneficiaries
Unemployment Allowance	44,040	24
Agriculture Labour Pension	8,11,670	103
Widow pension	78,72,910	947
National Old Age Pension	1,62,24,875	1420
Special Disabled Pension	22,28,295	302
Pension for unmarried women above 50 years	25,930	04
Financial help for widow's daughter's marriage	20,20,000	68

## 1-9 Cash verification.

The verification of cash balance as required under Section 6(4) of the Kerala Local Fund Audit Act, 1994 was conducted on 15.07.2017, at 3 PM, in the presence of the accountant and the Secretary. The cash balance of 15.07.2017 was ₹ 2,348/- as per the records. The physical presence of ₹ 2,348/- was ensured in the verification.

## 1-10 Internal Control.

The Panchayat Committee is functioning to execute the duties and responsibilities entrusted as per Panchayat Raj Act and Rules. There are different standing committees and 11 implementing officers to help the President of the Panchayat in administration.

The staff strength of the Panchayat Office is as follows.

Sl No.	Designation	Number of post
1	Secretary	1
2	Assistant Secretary	1
3	Head Clerk	1
4	Accountant	1
5	Senior Clerk	3
6	Clerk	3
7	Office Attendant	1
8	Part time sweeper	1
9	Part time pound keeper	1
10	Driver Grll	1

The post of Accountant was vacant from 04-02-2016 to 24-07-2016 and from 07-11-2016 to till date of audit. The Accountant posted in the Panchayat ( vide Order No. E-13\_13/2017 dated 21.06.2017 of the Director of Panchayat) has not assumed charge. Similarly one post of Clerk was vacant from 27-07-2015 to 31-01-2017. These vacancies had badly affected the day to day functioning of the office.

The front office is functioning properly. An exhaustive distribution of work amongst the employees of the institution was seen made on 27.04.2017 as per office Order No. A2/2673/2017/H.C. Meeting of the employees of the Panchayat were not seen held regularly. During the year 2016-17 staff meeting were held only four times (on 30.05.2016, 18.07.2016, 06.09.2016 and 20.12.2016). As per the minutes book of staff meeting, relevant discussions/decisions were seen taken in these meetings. Staff meetings may be held at least once in every month so as to review the function of each section of the Panchayat office.

The standing committees of the Panchayat do meet regularly. The details of discussions, opinions and decisions taken are entered in the minutes books. Attendance of the participants in the standing committee meetings are recorded separately in a register in place of recording the same in the minutes books. Implementing officers are not seen attended to the standing committee meetings. The minutes book of the committees may properly maintained and the presence of implementing officers have to be ensured in future.

## 1-11 Details of other audits conducted.

Audit	Date of last audit	Period of Audit	No & date of the report
Performance Audit	02-12-2016	01-10-2016 to 30-11-16	P4-8385/16 dated 13-12-16 of ADP, Kasargod

Audit of the Accountant General	04.05.2015	2010-11 to 2014-15	LBA(HQ)V/8A-2322/15-16/323 dated 16.07.2015
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## ഭാഗം-2

### വരവു കണക്കുകളിൻമേലുള്ള ഓഡിറ്റ് നിരീക്ഷണങ്ങൾ

#### **2-1 Telecommunication Towers-Property Tax Not Collected**

The property tax levied on various Telecommunication Towers functioning in the Grama panchayat area as per property tax demand register is not found collected by the grama panchayat. As per G.O.(ms) No. 210/2013/L.S.G.D. dt. 04-06-2013 an amount of Rs 500/m<sup>2</sup> should be levied as maximum property tax for an year on Telecommunication Towers. Details are given below.

SL.No	Service provider	Floor Area(sq.mts)	Property tax arrear	Property Tax current 2016-2017	Total
1	M/S.Bharathi Infratel Ltd. SL.Avenue.N.H.bypass(India Tower Ltd.) Kundanoor Junction, Maradn P.O. Kochi-682304(old-118SB)(V.P.1/114(Demand No.6640	36m <sup>2</sup>	55,080	12,960/-	68,040/-
2	M.N.Prema Krishnan Nair, Indus Towers Ltd.8 <sup>th</sup> Floor, Vikranth Tower N.H.bypass Junctin, parativattom Cochin(V.P.x/424A)Demand No.6641)	11m <sup>2</sup>	16,830	3,960	20,790
3	M.K. Narayanan, Essar Telecom Infrastructure (p)Ltd. Shenoy road, Kalloor, Cochin(V.P.X/420A)Demand No.6337A1	6m <sup>2</sup>	19,125	4,500	23,625
4	Sreejith.T.Pillai, Tower Vision Indira (Pvt. Ltd.) Arakal Arcade, Cochin 682019 Vythila. (V.P.xvi-52 Demand No.6435	11.40m <sup>2</sup>	9,755	2,295	12,050
	Total		1,00,790	23,715	1,24,505

A total amount of ₹ -1,24,505/-(Arrear 1,00,790/- and current 23,715/-) is pending collection under the head of property tax during the year 2016-2017. An audit enquiry vide no. 01/2017 dt. 19-07-2017 was served to the secretary and replied that action will be taken to collect the amount. So action may be initiated to collect the pending collection of property tax from the Telecommunication Tower companies and intimated to audit.

#### **2-2 Property tax- huge arrears**

The arrear demand and collection of property tax for the period 2016-2017 could not be verified in audit, since the arrear demand and collection register of property tax for the above period are not seen maintained. In the absence of these register, the correctness of property tax could not be verified in audit.(Audit Enquiry No.07. dt. 22-07-2017) As per Financial statement for the year 2016-2017, receivable property tax on residential building current(Balance Sheet Schedule:B-15) is ₹ 5,49,656 and receivables for property tax on residential building arrear (Balance Sheet Schedule:B-15) is ₹1,27,998. Hence early actions to be initiated to collect the arrears in time. Steps may be taken to link Sanchaya software to Saankhya.

#### **2-3 Profession Tax-Institution Register not maintained**

During the period 2016-2017, Institution register of the profession tax is not maintained. In the absence of institution register, the total number of institution in the panchayat area which are liable to pay profession tax is not able to ascertain in audit. Necessary steps may be taken to maintain the institution register which incorporate all the institution in panchayat area and produced to the audit verification.

## **2-4 Trades being conducted without License**

As per section 232 (t) Kerala Panchayat Raj Act, 1994, no places in the Panchayat shall be used for trades, without the licence issued by the Secretary or contravening the provisions in the licence issued by the Secretary.

On the verification of the registers of D.&O. Trade Licences, it was found that many institutions /individuals conduct trade in the Panchayat area, without obtaining licence from the Secretary. Hence, the trades are being conducted violating the provisions of the Law. No action were seen taken by the Panchayat against these traders.(Audit Enquiry No.12 dt.24-07-2017)

The Details of traders & Institutions are furnished below.

Sl no	Building Number	Name of Institution	Perticular
1	ix-103	Narayana Shettigara, Bolner House,Kodlamogaru	Conducting Grocery Shop
2	xi-98.A	Chandra Acharya, PC Road,Vorkady	Stiching& Tailaring
3	ii-331	KishorKumar, Kedumpady,Pavoor	Conducting welding workshop
4	x-453	Karunakara.T,ThuppeHouse, Kodlamogaru	Conducting Engineer work grills & gate
5	xiii-505	Abdul Khader, Majeerpalla	Conducting Ansari wood Industries
6	x-411-C	B.M.Mohammad, Sunkadakatte	Conducting Glass Cutting&Painting item
7	x-411-C	B.M.Mohammad, Sunkadakatte	Conducting hardware Shop
8	ix-7	Ahammad Kunhi,Bakrabail	Conducting Grocery Shop
9	xiii-518	Harish,Kodlamogaru	Conducting motar waiding
10	xiii-96	Sheshappa Shetty,Pathoor	Conducting Bakery items
11	xii-332	Rathnavathi, Kadambar	Conducting Bakery items
12	xi-91	Narayana,Vorkady	Conducting General Store

			and Vegetable
13	ix-8	Abdul Majeed.B.A, Missirya Manzil, Kaje	Conducting Hardwere Shop
14	xvi-281	Harish.B.M, Pavor	Conducting Tailoring Shop
15	xi-87	Sanjeeva, Kaliyoor	Tea Shop
16	ii-98	K.A.Mohammad, Pavor	Grocery Shop
17	i-70	Harish Acharya, Pathoor	Jewellers work shop
18	vi-63	Mahabala Shetty, Pathoor	Rice mill
19	xiv-385	Gopala, Pavor	Saloon
20	xiv-386	Gopala, Pavor	Fancy item
21	xiii-341	Shashikala.K, Kodlamogaru	Gold work
22	x-412	Prakash, Vorkady	---
23	xii-264H	Abdul Rahiman, Bekary	Hardwere
24	iii-283	T.Ibrahim, Sunnangala	Grocery Shop
25	iii-80.A	Moideen Kunhi, Kalimanja	Grocery Shop
26	i-362	V.G.Exports, Pavor	Trade&Vegetable Exports
27	xi-5A	Sundara, Kodalamogaru	Fancy Shop
28	vi-150-1	Lokesh Shetty.P, Pathoor	Textiles Shop
29	x-288	GopalaShetty, Kodalamogaru	Stock& sale of Grocery items
30	ix-383	A.K.Aboobacker, Anekallu	Ready medshop
31	ix-11	K.Ibrahim, Pathoor	Grocery Shop
32	xiii-336	Sowmya, Manjeshwara	S.S.Babyas&polishing



33	ix-2	P.Ibrahim, Bakrabail	Furniture
34	vii-40	N.Abdulla, Pathoor	Grocery Shop
35	i-69	Ismail, Pavor	Grocery Shop
36	xiv-173	Pushpalatha.P,Thimmangoor	Tailaring of Stationary Shop

Legal Actions as contemplated in section 232 (1) of K.P.R Act and D.&O. trade Licence Rules may be taken against in defaulters. It may be ensured that all traders/ institutions obey the D.&O. Licence Rules.

### ഭാഗം-3

ചെലവു കണക്കുകളിൻമേലുള്ള ഓഡിറ്റ് നിരീക്ഷണങ്ങൾ

### **3-1 Projects were not implemented timely-₹1.73 Crores lapsed during the year 2016-17.**

During the year 2016-2017, as detailed below, a total sum of ₹ 3,87,33,667/- was allotted to the Grama Panchayat by the State Government under Development fund, Maintenance grant, World bank aid and Finance commission grant for carrying out the developmental activities effectively. Out of the earmarked fund sanctioned to the panchayat, ₹2,14,59,015/- was spent by the institution during the year and the unspent balance of ₹ 1,72,74,652/- lapsed during the close of the financial year.

Fund	Allotted	Spent	Lapsed
Development Fund – General	1,39,04,045	1,28,28,340	10,75,705
Development Fund- SCP	15,45,609	6,97,148	8,48,461
Development Fund – TSP	14,80,263	7,98,441	6,81,822
CFC Grant	77,97,844	29,02,504	48,95,340
Performance Grant Under KLGSDP	44,64,121	3,76,662	40,87,459
Maintenance Fund- Road	58,13,166	10,14,413	47,98,753
Maintenance Fund – Non-Road	37,28,619	28,41,507	8,87,112
Total	3,87,33,667	2,14,59,015	1,72,74,652

Total number of projects approved for the year 2016-17 was 272, out of this 108 projects were implemented during the year, which account for only 39.7% of the total numbers. In the case of public works, the number of projects have to be implemented was 206, out of which only 54 projects were implemented. As per the approved project a sum of ₹ 3,79,82,417/-was earmarked for the implementation of public works, but the actual expenditure in this field was only ₹ 62,40,204/-. The poor percentage (16.43%) in expenditure by the Assistant Engineer is brought to notice. The approved annual plan for the year 2016-17 includes 41 road tarring works out of which only 2 works were implemented during the year (these two road tarring works were implemented during May 2016, actually these were spill over woks of previous financial year). During the year panchayat has not purchased bitumen. During the year there were 4 Assistant Engineers served in the panchayat and the Assistant Engineers posted in the Panchayat had additional charge of near by

Panchayats also, which has affected the the percentage of implementation of projects under public works. Number of projects have to be implemented by the Secretary was 30, out of which only 19 projects were implemented. The poor percentage in expenditure by Secretary (62.95%) and VEO (66.64%) was another factor which bring down the percentage in expenditure and ultimately lead into the lapse of fund.

The lapse in implementation of projects timely has resulted in to the lapse huge amount sanctioned for the development of basic infrastructure of the panchayat. All the projects to be implemented by the panchayat are coming from the Gramasabha. These projects are submitted to the panchayat for fulfilling the basic needs of the public. The lapse in executing the basic needs of public may lead them to turn around from the developmental programmes of the panchayat and Gramasabha. Hence, action may be initiated to utilize the entire amount sanctioned to this year with the co-operation of Gramasabha, working groups, implementing officers and employees of the panchayat.

### **3-2 Bitumen not purchased- Tarring/re tarring works were not executed during the year 2016-17.**

As per Circular No. 75/D.A1/2017/LSGD dated 10.02.2017, Government have given direction to all LSGIs for the purchase of bitumen and emulsion required for road works. In continuation to the above circular, further instructions for the purchase of bitumen and emulsion were given through Circular No.114/D.A1/2017/LSGD dated 27.02.2017. In this circular it is directed that the Assistant Engineers of the LSGD section of the panchayat have to transfer the fund required for the purchase of bitumen and emulsion to the Secretary of the panchayat and the Secretary will purchase the bitumen and emulsion required for road works from oil companies. In the circular it is also expressed that, in case of road tarring works were not executed due to the delay in purchase of bitumen and thus became spill over projects, the implementing officers will be responsible for the mistake and stringent measures should be taken against them.

Approved annual plan for the year 2016-17 of the Panchayat includes 41 road tarring works out of which only 2 works were implemented during the year (these two road tarring works were implemented during May 2016, actually these were spill over woks of previous financial year). During the year panchayat has not purchased bitumen. In this regard an Audit Enquiry, bearing number 11 dated 24.07.2017, was served to the Assistant Engineer and Secretary of the grama panchayat seeking explanation for not purchasing bitumen required for road works, but no reply was furnished. Action has to be taken to complete the road tarring/ re- tarring works incorporated in the annual plan the earliest.

### **3-3 Drinking Water Schemes- Excess payment made for fixing PVC pipes due to higher rate.**

Implementing Officer: Assistant Engineer.

Following drinking water schemes implemented during the year 2016-2017 by the Assistant Engineer of the Grama Panchayat consisted of the item "Providing and fixing PVC pipes including jointing of pipes with one step PVC solvent cement, trenching, refilling and testing of joints completed as per direction of Engineer in charge 63mm dia 6Kgf/cm<sup>2</sup>." Since the data for the item of work "Providing and fixing PVC pipes etc with 63mm dia 6Kgf/cm<sup>2</sup>" is not available in DSR, rate for this item of work was arrived as per the observed data shown below.

OD	Providing and fixing PVC pipes including jointing of pipes with one step PVC solvent cement, trenching, refilling and testing of joints completed as per direction of Engineer in charge 63mm dia 6Kgf/cm <sup>2</sup> (for 10 metre).				
Code	Description	Unit	Quantity	Rate ₹	Amount ₹
MATERIAL					
MR 49	63mm dia 6Kgf/cm <sup>2</sup> (Add 15% for fittings and wastage)	metre	11.500	118.00	1357.00

LABOUR					
116	Fitter	day	0.250	435.00	108.75
114	Belder	day	0.660	329.00	217.14
	Trenching and refilling etc				
114	Belder	day	0.660	329.00	217.14
114	Coolie	day	0.660	329.00	217.14
Market rate cost					1357.00
Add 1% water Charges					13.57
Total (A)					1,370.57
Total excluding Market rate					760.17
Add 1% water Charges					7.60
Total (B)					767.77
Total (A) +1.3048x (B)					2,372.35
Cost for 10m					2,372.35
Cost for 1m					237.23

The rate reckoned by the Assistant Engineer for the above item of work is not correct. In the above data rate for PVC pipes with 63mm dia 6Kgf/cm<sup>2</sup> was taken as ₹ 118/m, but as per the Local market rates in Kasaragod district by PWD, Buildings Division, Kasaragod rate for PVC pipes with 63mm dia 6Kgf/cm<sup>2</sup> is ₹ 75/m (serial number 68 under sub head Materials not included in the DSR ). Also in the above observed data provision for wastage allowed was 15%, but as per the observed data approved by Chief Engineer, PWD Buildings vide circular No.CE/BL/GL/2014 Dated 01.01.2015, provision for wastage in pipe fittings with PVC pipes with 63mm dia 6Kgf/cm<sup>2</sup> allowed is only 5%. Hence, the admissible rate for the item of work is shown below.

OD 50.18.9.7	Providing and fixing PVC pipes including jointing of pipes with one step PVC solvent cement, trenching, refilling and testing of joins completed as per direction of Engineer in charge 63mm dia 6Kgf/cm <sup>2</sup> (for 10 metre).				
Code	Description	Unit	Quantity	Rate ₹	Amount ₹
MATERIAL					
MR	63mm dia 6Kgf/cm <sup>2</sup>	metre	10.50	75.00	787.50

	Add 5% wastage etc	-	-	-	39.38
	LABOUR				
116	Fitter	day	0.250	435.00	108.75
114	Belder	day	0.660	329.00	217.14
	Trenching and refilling etc				
114	Belder	day	0.660	329.00	217.14
114	Coolie	day	0.660	329.00	217.14
Market rate cost					826.88
Add 1% water Charges					8.27
Total (A)					835.15
Total excluding Market rate					760.17
Add 1% water Charges					7.60
Total (B)					767.77
Total (A) +1.3048x (B)					1,836.94
Cost for 10m					1,836.94
Cost for 1m					183.70

Hence, the admissible rate for the item of work 'providing and fixing PVC pipes etc with 63mm dia 6Kgf/cm<sup>2</sup> is only ₹ 183.70, but the conveners of the following works was erroneously paid ₹ 237.23/m. Computation of value of work done with higher rate has resulted in an excess payment of ₹ 31,591/- in these works, which needs to be recovered from the Assistant Engineer, who prepared the estimate and the Assistant Executive Engineer who accorded technical sanction to the work.

I. Adkalakatta Drinking water scheme.

Project No.	SO.79/17 (Adkalakatta Drinking water scheme)
Estimate	₹ 2,43,940/- (₹ 2,18,940/- CFC and ₹ 25,000/- beneficiary Share)
TS No.	No. AEE/MJR/651/15-16 dated 12.02.2016 of the Assistant Executive Engineer, LSGD Sub Division, Manjeshwara.
Name of conenor	Mohana.B, S/o B. Narayana Shettigar
Agreement No.	AE/LSGD/VKD/88/15-16 dated 03.03.2016
M. book No.	106/15-16
Total Value of work done	₹ 2,08,012/-

Voucher No.	22/16-17 dated 31.03.2017
Amount paid to the convener.	₹ 1,77,300/-

This work includes construction of a bore well and laying pipeline. As per the M. book total value of work done is ₹ 2,08,012/- and the convener of the work was paid a sum of ₹ 1,77,300/- as detailed below.

Total Value of work done	₹ 2,08,012/-
Add taxes(5%VAT and 1% KCWWF)	₹ 12,481/-
Total	₹ 2,20,493
Limited to	₹ 2,18,940/-
Deduct beneficiary share	₹ 25,000/-
Deduct taxes(VAT, IT, KCWWF)	₹ 16,440/-
Net paid	₹ 1,77,300/-

Detailed estimate based on DSR 2014 (with cost index 30.48%) prepared for for laying pipe line consisted only one item of work and was 'Providing and fixing PVC pipes including jointing of pipes with one step PVC solvent cement, trenching, refilling and testing of joins completed as per direction of Engineer in charge 63mm dia 6Kgf/cm<sup>2</sup>'. Amount provided in the estimate for this item of work was ₹ 1,34,035/- (565m @₹ 237.23/m).

As per the measurements recorded in the M. Book (page no 3) quantity of work done vide above item (Providing and fixing PVC pipes etc with 6Kgf/cm<sup>2</sup>) is 465m . Vide page number 5 of M.book, the convener of the work was allowed ₹ 1,10,312 (465m x 237.23/m) for this item of work. Since the admissible rate for the item is only ₹ 183.70/m, actual amount admissible to the convener is ₹ 85,421/- (465m x 183.70/m), and the total value of work done will be ₹ 1,59,398/- ( ₹ 2,08,012 - 1,10,312 + 85,421). Thus the amount payable to the convener is to be as follows.

Total Value of work done	₹ 1,83,121/-
Add taxes(5%VAT and 1% KCWWF)	₹ 10,987/-
Total	₹ 1,94,108/-
Deduct beneficiary share	₹ 25,000/-
Deduct taxes recovered(VAT, IT, KCWWF)	₹ 16,440/-
Amount payable	₹ 1,52,668/-
Amount paid	₹ 1,77,300/-
Excess amount paid	₹ 24,632/-

Hence the excess payment made, amounting to ₹ 24,632/- needs to be recovered from the Assistant Engineer, who prepared the estimate for the work and the Assistant Executive Engineer who accorded technical sanction to the work.

## II. Gurikumeru Drinking water scheme.

Project No.	SO. 87/17 (Gurikumeru Drinking water scheme)
Estimate	₹ 2,50,000/- (₹ 2,11,000/- Development Fund(TSP) and ₹ 39,000/- own fund)
TS. No.	No. AEE/MJR/657/15-16 dated 12.02.2016 of the Assistant Executive Engineer, LSGD Sub Division, Manjeshwara.
Name of convener	Aithappa Naik.
Agreement No.	AE/LSGD/VKD/106/15-16 dated 05.03.2016
M. book No.	107/15-16

Total Value of work done	₹ 2,36,892/-		
Amount paid to the convenor.	Voucher No.	Gross Amoun	Net paid
	44/16-17 dt;31.03.2017	₹ 2,11,000/-	₹ 1,77,300/-
	Ch. No. 450328 dt;30.03.2017	₹ 39,000/-	₹ 39,000/-
	Total	₹ 2,50,000/-	₹ 2,31,051/-

This work includes construction of a bore well and laying pipeline. Detailed estimate based on DSR 2014 (with cost index 30.48%) prepared for for laying pipe line consisted 2 items of work, in which item number 2 was 'Providing and fixing PVC pipes including jointing of pipes with one step PVC solvent cement, trenching, refilling and testing of joints completed as per direction of Engineer in charge 63mm dia 6Kgf/cm<sup>2</sup>'. Amount provided in the estimate for this item of work was ₹ 30,840/- (130m @₹ 237.23/m).

As per the measurements recorded in the M. Book (page no 4) quantity of work done vide above item (Providing and fixing PVC pipes etc with 6Kgf/cm<sup>2</sup>) is 240m . Vide page number 5 of M.book, the convenor of the work was allowed ₹ 30,840/- by limiting the quantity of work done to estimate amount (130m x 237.23/m) for this item of work. Since the admissible rate for the item is only ₹ 183.70/m, actual amount admissible to the convenor is ₹ 23,881/- (130m x 183.70/m). Hence the excess payment made amounting to ₹ 6,959/- (₹ 30,840 - ₹ 23,881) needs to be recovered from the Assistant Engineer, who prepared the estimate for the work and the Assistant Executive Engineer who accorded technical sanction to the work.

(The matter was brought to the notice of the implementing officer vide Audit Enquiry No. 10 dated 24.07.2017, but no reply was furnished).

### **3-4 Machampadi Tharavadu road tarring -Road tarring works done by using VG 30 graded bitumen - Rate admitted VG 10 Grade bitumen - Loss to the panchayat.**

Implementing Officer – Assistant Engineer.

The convenor of the work Machampadi- Tharavadu road tarring was executed the work using VG 30 graded bitumen but he was paid the rate of VG 10 graded bitumen, which has resulted in an excess payment if ₹ 19,729/ as detailed below.

Project No.	SO. 34/17 (Machampadi Tharavadu road tarring)
Estimate	₹ 3,12,000/- (Maintanance fund-Road)
TS. No.	No. AEE/MJR/293/15-16 dated 23.09.2015 of the Assistant Executive Engineer, LSGD Sub Division, Manjeshwara.
Name of convenor	Abdhul Khader, S/o Abdul Rahiman
Agreement No.	AE/LSGD/VKD/112/15-16 dated 05.03.2016
M. book No.	18/16-17
Total Value of work done	₹ 2,86,849/- (Including tax ₹ 3,04,059/-)
Voucher No.	18/16-17 dated 28.02.2017
Amount paid to the convenor.	₹ 2,81,112/-

Detailed estimate of the work "Machampadi Tharavadu road tarring" was prepared based on DSR 2014 (with cost index 30.48%), consisted of 8 items of works. The work was executed through beneficiary committee. Details of tarring work has to be done as per the estimate is as follows.

Item	Description of work	Quantity	Rate	Amount provided
5	Providing and applying tack coat using hot straight run bitumen of grade VG-10 on WBM surface @ 0.75Kg/sqm (Code 16.30.1)	492/sqm	60.99/sqm	30,007/-
6	2cm premix carpet surfacing with VG-10 grade bitumen (Code 16.32.1)	492/sqm	196.57/sqm	96,712/-
7	Providing and laying seal coat using VG-10 grade bitumen (Code 16.41)	492/sqm	113.86/sqm	56019/-

Quantum of work done as per the M. book is as follows.

Item	Description of work	Quantity	Rate	Value of work done	Page no in M book
5	Providing and applying tack coat using hot straight run bitumen of grade VG-10 on WBM surface @ 0.75Kg/sqm (Code 16.30.1)	492/sqm	60.99/sqm	30,007/-	10
6	2cm premix carpet surfacing with VG-10 grade bitumen (Code 16.32.1)	492/sqm	196.57/sqm	96,712/-	11
7	Providing and laying seal coat using VG-10 grade bitumen (Code 16.41)	492/sqm	113.86/sqm	56019/-	12

As per the estimate of this works, the tarring works such as Tack Coat (Code No.16.30.1, 2cm Chipping Carpet (Code No.16.32.1) and Seal Coating (Code. No.16.41) has to be carried out by using VG-10 graded bitumen. The rate provided in the estimate for the above mentioned tarring items of work was applicable to VG-10 graded bitumen (ie, ₹ 50,600/MT). But the beneficiary committee of the work has executed the tarring works by using VG-30 graded bitumen. Convenor of the work purchased 1.716 MT VG-30 graded bitumen worth ₹ 60,181/- from SIDCO, Kasaragod vide invoice number 14493 dated 09.05.2016 (copy of the bill is seen in the work file). As per DSR the rate for VG.30 Graded bitumen is ₹ 41,000/MT. Though the beneficiary committee was carried out the works by using VG-30 graded bitumen they have been paid the rate provided in the estimate (ie, rate for VG-10 graded bitumen), which has resulted in an excess payment of ₹ 19,729/- as detailed below.

The rate admitted and admissible for the items of work 16.30.1 (Tack coat), 16.32.1( 2cm Chipping Carpet) and 16.41 (Seal coat) are given below.

16.30.1		Providing and applying Tack coat using bitumen of VG 10 Grade on WBM @ 0.75Kg/sqm. Details for 100 sqm							
		Admitted rate				Admissible rate			
Code	Description	Unit	Quantity	Rate	Amount	Unit	Quantity	Rate	Amount
2916	Paving Asphalt-VG-10	tonne	0.075	50,600	3,795	-	-	-	-

2211	Carriage of tar	Tonne	0.075	106.49	7.99	Tonne	0.075	106.49	7.99
7309	Paving Asphalt-VG-30	-	-	-	-	Tonne	0.075	41,000	3075
16.30.1	Amount as per other items in Code 16.30.1.				823.33				823.33
	Total				4,626.32				3,906.32
	1 % watering charges				46.26				39.06
	Total				4,672.58				3,945.38
	Including Cost Index 1.3048				6,096.78				5,147.93
	Hence for 1 sqm				60.97				51.48

16.32.1 2cm premix carpet surfacing with VG-10 grade bitumen (Details for 100 sqm)									
		Admitted rate.				Admissible rate.			
Code	Description	Unit	Quantity	Rate	Amount	Unit	Quantity	Rate	Amount
2916	Paving Asphalt-VG-10	tonne	0.144	50,600	7,286.40	-	-	-	-
2211	Carriage of tar	Tonne	0.144	106.49	15.33	Tonne	0.144	106.49	15.33
7309	Paving Asphalt-VG-30	-	-	-	-	Tonne	0.144	41,000	5,904
16.41	Total amount as per Code 16.32.1				7,614.09				7,614.09
	Total				14,915.82				13,533.42
	1%watering charges				149.16				135.33
	Total				15,065				13,668.8
	Cost Index including 1.3048				19,656.82				17,835.05
	Hence for 1 sqm-Rate with cost index 1.3048				196.57				178.35

16.41 Providing and laying seal coat Details for 100 sqm									
		Admitted rate				Admissible rate			
Code	Description	Unit	Quantity	Rate	Amount	Unit	Quantity	Rate	Amount
2916	Paving Asphalt- VG-10	tonne	0.098	50,600	4,958.50	-	-	-	-
2211	Carriage of tar	Tonne	0.098	106.49	10.44	Tonne	0.098	106.49	10.44



7309	Paving Asphalt- VG-30	-	-	-	-	Tonne	41000	0.098	4,018
16.41	Total amount for other items as per code16.41				3,672.53				3,672.53
	Total				8,641.47				7,700.97
	1 % watering charges				86.41				77
	Total				8,727.88				7,777.97
	Cost Index including 1.3048				11,388.14				10,148.70
	Hence for 1 sqm				113.87				101.49

Details of excess payment in this work is as follows.

Item No	Code & Discription of item	Rate allowed	Admissible rate	Excess rate	Excess amount paid
5	16.30.1- Providing and applying Tack coat on bituminous surface @ 0.75Kg/sqm-	60.99/sqm	51.48/sqm	9.51/sqm	492/sqm X 9.51/sqm = ₹ 4,679/-
6	16.32.1- 2cm premix carpet	196.57/sqm	178.35/sqm	18.22/sqm	492/sqmX18.2/sqm=₹8,964/-
7	16.41- Providing and laying seal coat	113.86/sqm	101.49/sqm	12.37/sqm	492/sqmX12.37/sqm=₹ 6,086/-
		Total excess payment			₹ 19,729/-

(The matter was brought to the notice of the implementing officer vide Audit Enquiry No. 17 dated 24.07.2017, but no reply was furnished).

### **3-5 Compound wall to Sullyame Anganwady- excess payment.**

Implementing Officer – Assistant Engineer.

Project No.	SO. 67/17
Name of work	Compound wall to Sullyame Anganwady
Estmate	86,000/-Maintenance Grant (Road)
TS. No.	AEE/MJR/263/15-16 dt. 26.02.2016 of the Assistant Executive Engineer, LSGD Sub Division, Manjeshwara Block.
Name of convenor	Raveendra Shetty.
Agreement No.	AE/LSGD/VKD/100/15-16 dated 05.03.2016
M.book No.	4/16-17
Total Value of work done	₹ 79,142/- ( ₹ 83,890/- including tax)

Treasury Bill No.	4/16-17 dated 31.01.2017 ( Gross amount ₹ 83,890/-)
Amount paid to the convenor.	₹ 77,559/-

Detailed estimate of the work "Compound wall to Sullyame Anganwady" was prepared based on DSR 2014 (with cost index 30.48%), consisted of 4 items of works. In which item number 2 is "Laterite stone masonry in cement mortar 1:6 using 35x20x20 cm including cost, conveyance and labour charges etc, complete for foundation and basement" and the amount provided in the estimate was ₹ 69,149/- (20.59 m<sup>3</sup> @ ₹3358.37/m<sup>3</sup>).

As per the measurements recorded in the M.Book quantity of work done vide item no 2 is 18.63 m<sup>3</sup> (8.09 m<sup>3</sup> vide page number 3 and 10.54 m<sup>3</sup> vide page number 5 of M.Book ).Vide page 8 of M.Book, the convenor of the work was paid a sum of ₹ 66,292/- (18.63 m<sup>3</sup> @ ₹ 3558.37/m<sup>3</sup>) for this item of work.

The rate provided for the item in the approved estimate was ₹3358.37/m<sup>3</sup>, but in the final bill the rate allowed for the item is ₹3358.37/m<sup>3</sup>. By allowing higher rate than the approved rate has resulted in an excess payment of ₹ 3,726/- (18.63 m<sup>3</sup> x[3558.37 -3358.37]), which needs to be recovered from the Assistant Engineer, who prepared the bill of this work. (The matter was brought to the notice of the implementing officer vide Audit Enquiry No. 5 dated 22.07.2017, but no reply was furnished).

### **3-6 Public works executed through beneficiary committee-irregularity in the accounts of beneficiary committee.**

Implementing Officer: Assistant Engineer.

Rule 13(6) of Kerala Panchayat Raj (execution of public works) Rules, 1997 stipulates that the accounts of beneficiary committees have to be transferred to the Panchayat as soon as the work completed. But in the case of the following public works, the muster rolls through which wages were paid to the workers are prepared after the completion of the works. Similarly materials required for the works were purchased after the completion of the works. Bills of most of these works were submitted to treasury on 31.03.2017, but the date of work in the muster rolls and purchase bills are April, May and June of 2017. In the case of some other works the date of work in the muster rolls are one year prior to the date of commencement of the work. The irregularity is brought to the notice of the Panchayat Committee. A detailed enquiry in this regard by a competent authority needs to be conducted. The result of the enquiry conducted may be intimated to audit. In the light of the above irregularity the entire amount of ₹13,79,546/- spent for these works is held under objection. (An audit enquiry bearing number 9 dated 24.07.2017 was served to the implementing officer seeking explanation to the irregularity but no reply was furnished).

Sl No.	Name of work and project number.	Name of beneficiary committee convenor.	M.book number & Total value of work done.	Vocher No.& date, amount paid to the convenor.	Date of completion of the work as M.book.	Irregularity
1	Onjerthadi-Kodijal Sidebund. Project No.103/15	Purushothama Shetty.	24/16-17 ₹1,00,000/-	Vr.No.29/16-17 dt:31.03.2017 ₹92,424/-	30.08.2016	As per the M.book, date completion of the work is 30.08.2016, but as per the Muster roll of this work the work was executed in January 2017. (Attendance of 6 workers were marked in the Muster roll from 02.01.2017 to 30.01.2017 and they were paid a total sum of ₹ 46,575/-).

2	Kajepadavu Anganwady repair. ProjectNo. 75/17	Moideen Kunhi, s/o UmmerByary	16/16-17 ₹ 50,000/-	Vr.No.16/16-17 dt:30.01.2017 ₹46,159/-	17.08.2016	As per the M.book, date completion of the work is 17.08.2016, but as per the Muster roll of this work the work was executed in September 2016. (Attendance of 4 workers were marked in the Muster roll from 01.09.2016 to 13.09.2016 and they were paid a total sum of ₹ 16,294/-).
3	PHC building repair. ProjectNo. 55/17	Ibrahim.B,S/o Mohammed.	29/16-17 ₹3,00,000/-	Vr.No.23/16-17 dt:31.03.2017 ₹2,77,245/-	29.09.2016	As per the M.book, date completion of the work is 29.09.2016, but as per the Muster roll of this work the work was executed in Apri 2017. (Attendance of 7 workers were marked in the Muster roll from 01.04.2017 to 29.04.2017 and they were paid a total sum of ₹ 65,061/-).
4	Koottathaje foot bridge Pro. No. 27/17.	Tharanath.K.	12/16-17 ₹ 50,000/-	Vr.No.12/16-17 dt:30.01.2017 ₹46,191/-	22.08.2016	As per the M.book, date completion of the work is 22.08.2016, but as per the Muster roll of this work the work was executed in March 2017. (Attendance of 5 workers were marked in the Muster roll from 01.03.2017 to 21.03.2017 and they were paid a total sum of ₹ 29,080/-).
5	Side bund from kudapu bridge to Poyye. Pro. No. 227/17.	Aboobacker, S/o Pakrabba.	60/16-17 ₹98,773/-	Vr.No.45/16-17 dt:31.03.2017 ₹90,873/-	22.03.2017	As per the M.book, date of commencement of the work is 02.03.2017, but as per Muster roll of this work the work was executed in March 2016. (Attendance of 6 workers were marked in the Muster roll from 01.03.2016 to 25.03.2016 and they were paid a total sum of ₹ 45,558/-).Though the work was completed on 22.03.17, cement for the work was purchased on 22.06.2017(Invoice No 359/22.06.2017 of Arafa traders, Mudipu, 20 bags of cement worth ₹ 8,000/- was purchased by the convenor).

6	Kapri footpath repair. Pro. No. 35/17	Lawrence Cutinha.	62/16-17 ₹ 70,702/-	Vr.No.42/16-17 dt:31.03.2017 ₹ 65,366/-	09.03.2017	Though the work was completed on 09.03.2017, cement for the work was purchased on 30.06.2017 (invoice No 947/30.06.2017 of M/s Karthik Enterprises, Sungathakatte, 15 bags of cement worth ₹ 5,796/- was purchased by the convenor).
7	Nidimbiri Footbridge. Pro. No. 26/17	Ranjith Kumar.N.	8/16-17 ₹ 50,000/-	Vr.No.8/16-17 dt:30.01.2017 ₹ 46,216/-	25.08.2016	As per the M.book, date completion of the work is 25.08.2016, but as per the Muster roll of this work the work was executed in March 2017. (Attendance of 5 workers were marked in the Muster roll from 10.03.2017 to 30.03.2017 and they were paid a total sum of ₹ 29,080/-).
8	Sit out to Nachathapathavu Anganwady Pro. No. 46/17	T.M. Abdul Rahiman.	27/16-17 ₹ 39,667/-	Vr.No. 56/16-17 dt:31.03.2017 ₹ 36,674/-	21.02.2017	As per the M.book, date completion of the work is 21.02.2017, but as per the Muster roll of this work the work was executed in March 2017. (Attendance of 2 workers were marked in the Muster roll from 01.03.2017 to 08.03.2017 and they were paid a total sum of ₹ 5,200/-).
9	Talekki bus shed improvement. Pro. No. 46/17	Mohammed. B.H.	59/16-17 ₹ 39,133/-	Vr.No. 35/16-17 dt:31.03.2017 ₹ 36,004/-	16.03.2017	As per the M.book, date commencement of the work is 23.02.2017, but as per Muster roll of this work the work was executed in May 2016. (Attendance of 3 workers were marked in the Muster roll from 02.05.2016 to 19.05.2016 and they were paid a total sum of ₹ 16,032/-).

10	Footbridge at Balepuni. Pro. No. 193/17	Ansar, s/o Ibrahim.	37/16-17 ₹ 55,607/-	Vr.No. 33/16-17 dt:31.03.2017 ₹ 51,038/-	13.03.2017	As per the M.book, date commencement of the work is 25.02.2017, but as per Muster roll of this work the work was executed in March 2016. (Attendance of 3 workers were marked in the Muster roll from 01.03.2016 to 29.03.2016 and they were paid a total sum of ₹ 28,294/-). Though the work was completed on 13.03.2017, cement for the work was purchased on 22.06.2017 (Invoice No. 360/22.06.2017 of Arafa traders, Mudipu, 20 bags of cement worth ₹ 8,000/- was purchased by the convenor).
11	Kooduraste bus waiting shed improvement. Pro. No. 188/17	Moideen Kunhi.	57/16-17 ₹ 70,549/-	Vr.No.25/16-17 dt:31.03.2017 ₹ 64,907/-	24.03.2017	As per the M.book, date commencement of the work is 25.02.2017, but as per Muster roll of this work the work was executed in April 2016. (Attendance of 5 workers were marked in the Muster roll from 01.04.2016 to 27.04.2016 and they were paid a total sum of ₹ 36,096/-). Though the work was completed on 24.03.2017, GI sheet for the work was purchased on 22.06.2017 (Invoice No. 360/22.06.2017 of Arafa traders, Mudipu, bill amount ₹ 25,686/-).
12	Thoke Kannigulu sidebund. Pro. No. 84/17	Abbas. P.H.	9/16-17 ₹ 73,664/-	Ch. No. 450319 dt:25.02.2017 ₹ 68,103/-(own fund)	20.09.2016	As per the M.book, date completion of the work is 20.09.2016, but as per Muster roll of this work the work was executed in March 2017. (Attendance of 4 workers were marked in the Muster roll from 14.03.2017 to 28.03.2017 and they were paid a total sum of ₹ 18,294/-). Though the work was completed on 20.09.2016, cement for the work was purchased on 02.05.2017 (Invoice No 339/02.05.2017 of M/s Karthik Enterprises, Sungathakatte, 22 bags of cement worth ₹ 8,590/- was purchased by the convenor).

13	Beedu Amekolanji sidebund repair. Pro. No. 39/17	Umesh.N.	23/16-17 ₹ 1,60,000/-	Vr.No. 38/16-17 dt:31.03.2017 ₹ 1,47,896/-	23.09.2016	As per the M.book, date completion of the work is 23.09.2016, but as per Muster roll of this work the work was executed in March 2017. (Attendance of 7 workers were marked in the Muster roll from 01.03.2017 to 29.03.2017 and they were paid a total sum of ₹ 63,176/-).
14	Poyye Anganwady improvement. Pro. No. 90/17	Booba.	22/16-17 ₹ 97,500/-	Vr.No.51/16-17 dt:31.03.2017 ₹ 90,141/-	24.09.2016	As per the M.book, date completion of the work is 24.09.2016, but as per Muster roll of this work the work was executed in January 2017. (Attendance of 3 workers were marked in the Muster roll from 02.01.2017 to 16.01.2017 and they were paid a total sum of ₹ 11,232/-).
15	Poyye MGLC repair. Pro. No. 43/17	Victor Peraro.	21/16-17 ₹ 1,23,951/-	Vr.No. 52/16-17 dt:31.03.2017 ₹ 1,14,596/-	26.09.2016	As per the M.book, date completion of the work is 26.09.2016, but as per Muster roll of this work the work was executed in December 2016. (Attendance of 5 workers were marked in the Muster roll from 03.12.2016 to 27.12..2016 and they were paid a total sum of ₹ 34,050/-).
	Total expenditure		₹13,79,546/-			

### **3-7 Sit out to Nachathapathavu Anganwady-Check measurement of measurements not done-Payment Objected.**

Implementing Officer-Assistant Engineer.

Project No.	SO. 46/17
Name of work.	Sit out to Nachathapathavu Anganwady
Convenor of the work.	T.M. Abdul Rahiman.
M. Book No.	27/16-17
Total value of work done.	₹ 39,667/-
Final Bill.	Vr. No. 56/16-17 dt:31.03.2017 Gross amount ₹ 39,667/-, net paid ₹ 36,674/-

As per rule 15(3) of Kerala Panchayat Raj (Execution of Public works) Rules-1997, check measurement of measurements noted in the Measurement Book by an Overseer has to be done by an Assistant Engineer. But on verification of the Measurement Book relating to the work construction of sit out to Nachathapathavu Anganwady, the measurements noted by the Overseer from page no 1 to 5 (item numbers 1 to 4) is not seen check measured by a competent authority. This work consists of 4 items. Payment was made for the work without check measuring the measurements recorded in the M. Book by the Overseer, for all the 4 items of work. In this regard an Audit Enquiry, bearing number 2 dated 20.07.2017, was served to the Assistant Engineer of the grama panchayat seeking explanation for the irregularity, but no reply was furnished. In the circumstance, ₹ 39,667/- expended for the work is held under objection.

### **3-8 TA Advance paid- not adjusted till date of Audit**

The TA advance paid is not adjusted . Hence an amount of Rs.5,000/- with 18% interest is to be recovered from him and credited to Panchayath Fund as per note II under Art53(e)KFC.Details are given below.

Voucher No./Date	Amount	Particulars
21600288/29-08-2016	1,000	Amount paid to Sri.Shaji.P.M,Accountant for Journey to Tvpm
21600344/22-09-2016	1,000	do-
21600363/01-10-2016	1,000	do-
21600406/28-10-2016	1,000	Amount paid to Sri.K.P.Sasidharan Secretary for Journey to Tvpm
21600707/15-02-2017	1,000	do-
Total	5,000	

### **3-9 Register of street light not maintained / joint verification not conducted**

During the years 2016-17 a total sum of ₹ 68,193 was seen remitted with K.S.E.B towards electricity charges of street light. The panchayat has not maintained street light register showing the details of street lights installed at each ward, number of bulbs, C.F.L, tube lights, sodium vapour lamp etc. The demand notices of electricity charge were also not produced for audit verification. In the absence of above details, the expenditure could not be verified in audit. Further, a joint verification was not conducted by the panchayat and K.S.E.B authorities. Audit recommends a joint verification to re-

ascertain the monthly street light charges. The matter is brought to the notice of the panchayat committee.

### **3-10 Drinking Water Supply- payment made without deducting income Tax**

During the year 2016-17 a sum of ₹ 4,70,400 as detailed below,for drinking water supplied at various places in vorkady grama panchayath.

Voucher No./Dated	Amount	Particulars
21600271/22-08-2016	4,70,400	Supply of drinking water through Tanker lorries amount paid to Sri.V.P.Abbas

Above payments were made without deducting income tax. As per section 194(C) of income tax Act 1961 1% income tax need to be deducted from the source itself. Hence an amount of ₹ 4,704/ may be recoverd from the person responsible and remit the same to Income Tax Dept.

### **3-11 Financial help to Paddy cultivators- Disbursement details of the amount transferred to the convenors of Padaseksra Samithi not produced.**

Implementing Officer- Agricultural Officer.

During the year 2016-2017 a total sum of ₹ 11,75,000/-was transferred to the accounts of the convenors of the following 'padashekara samithi' for paying labour cost to paddy cultivators and paddy production incentives for the year 2013-14 (2<sup>nd</sup> crop) and 2014-15 (1<sup>st</sup> crop). But the convenors of these 'padashekara samithi' have not produced the details regarding the distribution of the amount received to them to the concerned beneficiaries. Though the distribution details were required vide Audit Enquiry number 8 dated 24.07.2017, the same was not produced. In the absence of the distribution details an amount of ₹ 11,75,000/- is objected in audit.

Sl.No.	Name of convener of the 'padashekara samithi'	Amount transferred to the account of padashekara samithi' convenors			
		Project No. 132/17(Subsidy for paying labour cost to paddy cultivators)	Grama Panchayat share.(Try.Bill No.12/16-17 dtd. 31.03.17)	District Panchayat share.(Amount credited in the bank account of Agricultural officer on 27.03.17)	Paddy production incentives for 2013-14 (2 <sup>nd</sup> crop) and 2014-15 (1 <sup>st</sup> crop).(Amount credited in the bank account of Agricultural officer on 30.03.17)
1	Vasantha, Pavoorpoye Padasekara Samithi.	24,000/-	24,000/-	33,000/-	81,000/-
2	Poovappa, Kallur	21,000/-	21,000/-	23,000/-	65,000/-



	Padasekara Samithi.				
3	Aboobekar, Poyyathubail Padasekara Samithi.	18,000/-	18,000/-	24,000/-	60,000/-
4	Ismail. N.S, Pathoor Padasekara Samithi.	33,000/-	33,000/-	23,000/-	89,000/-
5	Vasantha Bhandari, Bakrabail Padasekara Samithi.	18,000/-	18,000/-	30,000/-	66,000/-
6	Nemu Shetty, Thalakki Padasekara Samithi.	15,000/-	15,000/-	21,000/-	51,000/-
7	Chandrasah shettigar, Konibail Padasekara Samithi.	18,000/-	18,000/-	20,000/-	56,000/-
8	Venkappa, Koduulamogaru Padasekara Samithi.	27,000/-	27,000/-	29,000/-	83,000/-
9	Purushothama, Nadibail Padasekara Samithi.	51,000/-	51,000/-	30,000/-	1,32,000/-
10	Padmanabha Bhandari, Kapiri Padasekara Samithi.	15,000/-	15,000/-	20,000/-	50,000/-
11	Abdulla, Aribail Padasekara Samithi.	24,000/-	24,000/-	13,000/-	61,000/-
12	Ramesh, Malar Padasekara Samithi.	15,000/-	15,000/-	21,000/-	51,000/-
13	Sheshappa poojary,Kodipavoori Padasekara Samithi.	27,000/-	27,000/-	45,000/-	99,000/-
14	Abdulla.A, Bkimarr Padasekara Samithi.	15,000/-	15,000/-	27,000/-	57,000/-
15	Devappa Shetty, Navadrabail Padasekara Samithi.	36,000/-	36,000/-	33,000/-	1,05,000/-
16	Vittal Naik, Balepuni Padasekara Samithi.	18,000/-	18,000/-	33,000/-	69,000/-

	Total	3,75,000/-	3,75,000/-	4,25,000/-	11,75,000/-
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### **3-12 Utilisation certificates not produced - Amount objected.**

During the year 2016-17 a total sum of ₹ 18,44,650/- as detailed below has been paid from Panchayath fund for the implementation of various projects. But the utilisation certificates for the expenditure of the Panchayath share is not produced for audit verification. In the absence of Utilization Certificates, the amount of ₹ 18,44,650/- is objected in Audit (Audit Enquiry No.04 dated 21-07-2017)

Sl. No	Implementing Officer	Bill No./ Dt.	Amount	Particulars
1.	Secretary	Try.bill No.14/16-17 dt:18.03.2017	4,90,000/-	Paid to Secretary, District Panchayat, Kasaragod being the Panchayat share for N.P.R.P.D. project (Project No-260/17).
		Try.bill No.30/16-17 dt:30.03.2017	53,000/-	
		Try.bill No.15/16-17 dt:18.03.2017	2,00,000/-	Paid to K.S.E.B. for total Electrification (Project No-313/17).
2	Assistant Enginner.	Vr.No.54/16-19 dt. 31.03.2017	9,61,650/-	Paid to District Officer, Ground Water Department, Kasaragod for digging bore wells at various places in the Panchayath (Project No-165/17)
3	Village Extension Officer.	Try.bill No.12/16-17 dt:08.03.2017	40,000/-	Paid to Secretary,Manjeshwar Block Panchayath being the Panchayat share for P.M.A.Y. General (Project No. 209/17)
4	I.C.D.S. Supervisor.	Try.bill No.7/16-17 dt:29.03.2017	1,00,000/-	Paid to the Executive Director of Kerala Social Security Mission being the Panchayat share to Kerala Social Security Mission (Project No. 223/17)
		Total	₹18,44,650/-	

### **3-13 Special Nutrition Programme- Purchase of Food items excess payment made -diallowed**

An amount Of ₹ 2,77,791(A-gen) was withdrawn from Treasury by I.C.D.S Supervisor vide Bill No. 1/2016-17 dt. 10-01-2017 and, out of this ₹ 1,36,688 was paid to Kerala State Civil Supplies Corporation being the cost of food items purchased towards the implementation of the project No. 114/17 'Special Nutrition Programme'.According to the Goods Issue Sheet from KCSC Ltd items purchased are as follows.Issue No. 162017 dt. 30-9-2016

Sl.No	Item	Qty	Rate	Sale value
1	Abhiruchi Broken wheat 25KG bag	74	990.38	73,288.12
2	Ponnu Jaggery 1 KG	735	69.82	51,317.70
3	Green Gram Split 1 KG	116	104.16	12,082.56

Total	1,36,688.38
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₹ 1,36,688 was transferred to the account of Kerala State Civil Supplies Corporation Kasaragod, A/C 13700200003952 Federal Bank Kasaragod by the I.C.D.S. Supervisor. But in the Stock Register maintained by I.C.D.S Supervisor Vorkady (Page No. 30) receipt of only 365 Kg of Jaggery entered and distributed among the Anganvadi Centres . The actual requirement was 365 Kg. Therefore the excess amount paid ₹ 25,833.40 (370 Kg x 69.82 =25,833.40) may be recovered from the person responsible and remitted to the Consolidated Fund and intimated to audit.(Audit Enquiry No. 3/ dt. 20-7-2017)

### **3-14 Computer Purchase -Stock Register not produced**

An amount of ₹ 49,500 (MGNR) was withdrawn from treasury by Agricultural officer vide Bill No. 7/16-17 dt. 31-03-2017 and paid to One Zero Info Systems, Kasaragod being the cost of computer purchased for Agricultural office (Project No. 91/17). But the stock register has not been produced for verification in audit. Agreement also not executed. Therefore the amount paid is ₹ 49,500 is objected in audit.(Audit Enquiry No. 13/ dt. 24-7-2017 )

### **3-15 Vegetable Cultivation Project- defects**

An amount of ₹ 50,000 was withdrawn from treasury vide bill no. 7/16-17 dt. 31-03-2017 and distributed among 25 beneficiaries towards the implementation of the project 'subsidy for vegetable cultivation' (Pr.No. 150/17) . The total project cost was ₹62,500. Out of this ₹ 12,500 was Beneficiary Contribution and 50,000 was Development Fund (Gen). But the documents supporting the total expenditure of ₹62,500 were not produced for verification in audit. Therefore the expenditure ₹50,000 is objected in audit.(Audit Enquiry No. 13/ dt. 24-07-2017 )

### **3-16 Projects implemented in Agricultural Sector- Monitoring not conducted.**

Implementing Officer- Agricultural Officer.

During the year 2016-17 following projects were implemented in agriculture sector by the Agricultural Officer, Krishi Bhavan, Meenja.

Name of project	Expenditure
Arecanut development scheme (Project No. 140/17)	12,52,120/-
Cococanut development scheme (Project No. 149/17)	5,87,412/-
Wages for paddy cultivators (Project No. 132/17)	7,50,000/-
Paddy developmen scheme (Project No. 139/17)	84,754/-
Wages to vegetable cultivation (Project No. 150/17)	50,000/-

Monitoring of these projects were not done. The implementation of a project not ends with the distribution of subsidy, monitoring of the projects is also a part of the project. The working group in agricultural sector has an important role in monitoring the projects implemented. In future, monitoring of the projects directed in paragraph number 6.2.4(ix) and 22(i) of G.O.(M.S) No.4/2016/L.S.G.D. dated 11.01.2016 has to be done for ensuring the effective implementation of projects.

### **3-17 Medicine partly supplied**

An amount of ₹ 4,00,000/- (MG-NR) was withdrawn from treasury by the Secretary of the Panchayat vide Bill No. 17/2016-17 dated 18-03-2017 and paid to Oushadi being the cost of medicine. But medicine for ₹ 2,76,891/- only received by the Medical Officer till date of audit (24-07-2017). Action may be taken to receive the medicine for the balance

amount of ₹ 1,23,109/- immediately.

### **3-18 Medicine not supplied**

An amount of ₹2,00,000/-(MG-NR) was withdrawn from treasury by the Secretary of the Panchayat vide Bill No. 16/2016-17 dt. 18-03-2017 and paid to Kerala Homoeopathic Corporation being the cost of medicine. But medicine has not been received by the Medical Officer till date of audit (24-07-2017). Action may be taken to receive the medicine immediately.

### **3-19 House Construction Project- agreement not executed**

Implementing Officer- Village Extension Officer

The following beneficiaries of House Construction projects have not executed agreement for the non transfer of their property/house for the period of 12 years. Details are given below. Immediate action may be taken to execute agreement.

Sl.No	Name	Total amount paid/date	Total amount paid
Project-House for Disabled -2015-16			
1	Savitha	₹1,90,000/-	₹1,90,000/-
Project- House for General- 2016-17			
1	Sharada	₹20,000/- dt: 23-03-17 ₹60,000/- dt:14-07-17	₹80,000/-
2	AnithaGeorge Monthero	₹20,000/- dt:23-03-17 ₹60,000/-dt:13-07-17	₹80,000/-
3	Nabeesa	₹20,000/- dt:23-03-17 ₹60,000/- dt: 30-03-17	₹80,000/-
4	Ishwara Moolya	₹20,000/- dt:23-03-17 ₹60,000/- dt:30-03-17	₹80,000/-
5	Aleema	₹20,000/- dt:23-03-17	₹20,000/-
6	Vimala	₹20,000/-dt:23-03-17 ₹20,000/- dt:02-06-17 ₹1,00,000/-dt:12-07-2017	₹1,40,000/-

7	Purandara Bhandary	₹20,000/-dt:23-03-17 ₹60,000/-dt:30-03-17 ₹80,000/-dt:12-07-17	₹1,60,000/-
8	Rathi Shetty	₹20,000/-dt:23-03-17 ₹60,000/-dt:30-03-17	₹80,000/-
9	Laxmi	₹20,000/-dt:23-03-17 ₹60,000/-dt:12-07-17	₹80,000/-
10	Asiamma	₹20,000/-dt:23-03-17 ₹60,000/-dt:30-03-2017	₹80,000/-
11	Yogini	₹20,000/-dt:23-03-17 ₹80,000/-dt:30-03-17	₹1,00,000/-
12	Alphonse D' Souza	₹80,000/-dt:23-03-17 ₹80,000/-dt:30-03-17	₹1,60,000/-
13	Rajeevi	₹20,000/-dt:23-03-17	₹20,000/-
15	Purandara Achary	₹20,000/-dt:23-03-17	₹20,000/-

### **3-20 Computer Purchase -Stock Register not maintained**

Implementing Officer – Village Extention Officer

An amount of ₹ 45,200/- (MG-NR) was withdrawn from treasury by Village Extention Officer vide Bill No. 19/16-17 dt. 30-03-2017 and paid to One Zero Info Systems, Kasaragod, being the cost of computer purchased for the office of the VEO (Project No. 96/17). But the stock regiser has not been maintained for the electronec items purchased. The same may be maintained and produced for verification in audit.

### **3-21 Computer Purchase -defects**

(Impl.Officer : Secretary, Vorkady Panchayat)

Project No.	Name of Project	Expenditure
98/17	Computer to Transferred Institutions	Rs 1,49,800/-
153/17	Computer to Panchayat Office	Rs 1,27,600/-
	Total	Rs 2,77,400/-

On verification of the documents supporting the payment of the above Projects the following defect noticed.

a) The tender notification was for the purchase of PC with 5<sup>th</sup> generation core i3 processor or above. But in the invoice (purchase bill) of purchase furnished by 'One Zero Info Systems' Kasaragod ( No. 2027/dt. 29-03-217 and 2028/dt. 29-03-2017) this specification was not mentioned. Therefore the amount paid Rs 2,77,400/- is objected in audit.

### ഭാഗം-4

#### പൊതു വിവരങ്ങളും ഓഡിറ്റ് പ്രത്യവലോകനവും

### 4-1 Details of fund received for joint venture projects.

The details of shares received from other LSGs for joint venture projects are shown below.

Name of Institution from which the fund received.	Date of receipt.	Amount.	Name and number of project	Expenditure.	Unspent balance.
Secretary, Manjeshwara Block panchayat	28.03.2017	2,40,000	Milk subsidy (Project No. 254/17)	2,06,097	33,903
Secretary, Manjeshwara Block panchayat	06.02.2017	5,88,200	ODF share	0	5,88,200
Secretary, Manjeshwara Block panchayat	29.03.2017	50,000	Paliativecare (Project No. 258/17)	50,000	0
Assistant Executive Engineer LSGD Division, Manjeshwara Block	22-04-16	1,00,000	Sunnagala DWS (Project No. 58/17)	52,600	47,400
Assistant Executive Engineer LSGD Division, Manjeshwara Block	22-04-16	1,00,000	Thoudugoli DWS	0	1,00,000
Secretary, District panchayat, Kasaragod	27-03-2017	3,75,000	Labour cost to paddy cultivators (ProjectNo.132/17)	3,75,000	0
The DistrictOfficer, Social Justice Department	15-04-16	8,00,000	Vikalanga Sauhritha Bhavanam (Project No. 210/17)	12,40,000	5,60,000
TheDistrictOfficer, Social Justice Department	18-03-16	4,00,000			
District Panchayath	05-04-16	6,00,000			
	Total	18,00,000			

**4-2 Deposits made with other agencies/LSGIs.**

Expenditure made for deposit works are shown below.

Implementing Agency.	Name of work.	Voucher No/ Cheque No.	Amount deposited.	Amount expended.	Unspent balance.
Ground water department	Borewells at various places Project No.165/17	D.D.No. 763025 dated 04.05.2017 (Amount drawn from treasury on 31.03.2017)	9,61,650	0	9,61,650

**4-3 Details of mobilization advances made.**

NIL.

**4-4 Loan/loan repayment.**

NIL.

**4-5 Investments/Fixed deposits.**

NIL.

**4-6 Audit Recovery.**

NIL.

**4-7 Details of paragraphs included in the Consolidated Audit Report.**

NIL.

**4-8 Review of Audit.**

A- Concise Details:

Total Receipts for the year 2016-17	₹ 8,84,56,817.00
Total Payments for the year 2016-17	₹ 7,73,72,861.00
Loss in receipts	Nil
Loss in expenditure/ amount disallowed in audit	₹ 80,879.00
Amount objected in audit	₹ 48,15,763.00

B. Details of clear cases of loss sustained to the panchayat Fund.

Para	Details of Loss

No	Chargeable	Surchargeable	Name Of the officer responsible for the loss
3-3(I)	-	₹ 24,632/-	₹ 12,316/- Sri. Binoy Bose, Assistant Engineer ₹ 12,316/- Sri. Valsan Padinharepurayil, Assistant Executive Engineer
3-3(II)	-	₹ 6,959/-	₹ 3,479.50 Sri. Binoy Bose, Assistant Engineer ₹ 3,479.50- Sri. Valsan Padinharepurayil, Assistant Executive Engineer
3-4	-	₹ 19,729/-	Sri. Sanoop chandran.C, Assistant Engineer
3-5	-	₹ 3,726/-	Sri. Thimma Kudiya.O, Assistant Engineer
3-13	-	₹ 25,833/-	Smt.Kavyashree.G, I.C.D.S Supervisor.
	Total	₹80,879/-	

Details of amount objected in Audit:

Para No.	Amount.	Name and designation of the officer responsible.
3-6	₹ 13,79,546/-	Sri. Sanoop chandran.C, Assistant Engineer
3-7	₹ 39,667/-	Sri. Sanoop chandran.C, Assistant Engineer
3-11	11,75,000/-	Shri.Shamsuddeen, Agricultural Officer.
3-12	18,44,650/-	₹ 7,43,000/- Shri.K. P. Sasidharan, Secretary.
		₹ 9,61,650/-Shri. Sanoop chandran.C, Assistant Engineer
		₹ 40,000/-Shri.Purushothaman A, Village Extension Officer
		₹ 1,00,000/- Smt.Kavyashree G, I.C.D.S Supervisor.
3-14	₹ 49,500/-	Shri.Ananda, Agricultural Officer.
3-15	₹ 50,000/-	Shri.Ananda, Agricultural Officer.
3-21	₹ 2,77,400/-	Shri.K. P. Sasidharan, Secretary.
Total	₹ 47,76,096/-	

C. Details of loss sustained to the Central/state Govt, or other Agencies/institutions.

Para No	Details of Loss		Name Of the officer responsible for the loss
	State Government	Central Government	
3(10)	-	₹ 4,704/-	Shri.K. P. Sasidharan, Secretary.

D. Cases requiring further inquiry to fix the loss.

Para No. 3-6

E. Permanent addresses of the officers responsible for the loss mentioned in the Audit report.

Para No.	Name and Designation	Official Address	Permanent Address
3-3(I), 3-3(II)	Sri.BinoyBose, Assistant Engineer	-	Sree Nandana, S.N.Puram.P.O Cherthala, Alappuzha -688582
3-3(I), 3-3(II)	Sri. Valsan Padinharepurayil., Assistant Executive Engineer	-	Near Mahavishnu Temple, Pallikkunnu, Kannur District
3-4	Sri.Sanoop Chandran.C, Assistant Engineer	-	Surabhi, Paduvadukkam, Muttathody (PO)



			Vidyanagar, Kasaragod – 671123
3-5	Sri.Thimmakudiya. O, Assistant Engineer	-	Otepadpu House,PO Beripadavu,Via uppala, Kasaragod
3-13	Smt.Kavyashree.G, I.C.D.S Supervisor.	I.C.D.S Supervisor, Meenja.	Gundibail House. Kayyar(P.O),Uppala(via),Kasaragod
3-10	Shri.K.P.Sasidharan, Secretary.	Secretary, Madikai Grama panchayath	Kanningal House, Chithari(PO),Kanhangad

#### **4-9 Audit reports pending settlement.**

Year of Audit	Number & date of Latest reference from this office	No. of objections pending settlements
1978 – 1979	LF.2095/85 dated : 12.07.1985	16
1979 – 1980	LF.C.13/13/83 dated: 14.01.1983	16
1980 – 1981	LF.C.13/1751/83 dated : 04.05.1984	13
1981 – 1982	LF.C.13/1006/85 dated : 05.08.1986	12
1982 – 1983	LF.C.12/1897/87 dated : 29.01.1988	8
1983 – 1984	LF.C.12/1255/88 dated :11.11.1988	11
1984 – 1985	LF.C.7/1504/89 dated: 18.12.1989	2
1985 – 1986	LF.C.7/2102/90 dated : 27.02.1991	8
1986 – 1987	LF.C.7/381/92 dated : 11.05.1992	7
1987 – 1988 &1988- 1989	LF.C.7/166/93 dated : 26.05.1993	6
1989 – 1990 to1993 -1994	JRY Fund	5
1989-90 to 1990-91	LF.KSD-1/159/96 dated: 24.04.1996	--

1996 - 1997	LF.KSD-5/37/97 dated: 15.01.2002	12
1991 - 1992 To1992-1993	LF.KSD-5/356/08 dated: 17.12.2002	Nil
1993-1994 to 1995 - 1996	LF.KSD-6/186/03 dated: 01.07.2003	7
1996 - 1997	LF.KSD-6/262/05 dated: 03.03.2006	2
1997 - 1998	LF.KSD-4/348/06 dated: 22.02.2007	15
1998 - 1999	LF.KSD-4/523/06 dated: 23.01.2007	18
1999 - 2000	LF.KSD-4/576/08 dated: 15.12.2008	10
2000 - 2001	LF.KSD-4/631/08 dated: 15.12.2008	4
2001 - 2002	LF.KSD-4/632/08 dated: 15.12.2008	4
2002-2003	LF.KSD-4/367/09 dated: 09.11.2009	11
2003-2004	LF.KSD-4/368/09 dated: 10.11.2009	14
1999 - 2000	LF.KSD-4/576/08 dated: 15.12.2008	10
2005-2006	LF.KSD-4/179/10 dated: 22.12.2010	20
2006-2007	LF.KSD-4/258/10 dated: 17.05.2011	6
2004 - 2005	LF.KSD-4/169/10 dated: 12.05.2011	20
2007-2008	LF.KSD-4/771/07 dated: 28.01.2012	8
2008-2009	LF.KSD-4/667/12dated: 15.11.2012	9
2009-2010	LF.KSD-4/271/13 dated: 27.03.2013	7
2010-2011 & 2011-2012	LF.KSD-9/534/15 dated: 04.02.2016	16

2012-2013	LF.KSD-9/805/14 dated:17.12.2014	5
2013-14	KSA-KSD9/766/15(ii)dated10.12.2015	15
2014-15	KSA-KSD5/733/2015dated 17.03.2017	12
2015-16	KSA-KSD-5/1208/16dated 30.11.2016	4

Action has to be initiated to settle the audit objections in the above reports urgently.

The Deputy Director  
Kerala State Audit Department,  
District Audit Office, Kasaragod.

**Annexure -1****AUDIT CERTIFICATE**

No. KSA-KSD-5/843/2017

Kerala State Audit Department,  
District Audit Office,  
Kasaragod – 671123

E-mail:- [doksd.ksad@kerala.gov.in](mailto:doksd.ksad@kerala.gov.in)

Phone: 04994-256690

Dated : 24.07.2017

Certified that, I have audited the Annual Financial Statement of Vorkady Grama Panchayat in Kasaragod District for the year ended on 31.03.2017 in accordance with Section 4 of the Kerala Local Fund Audit Act 1994, Section 215 of the Kerala Panchayat Raj Act 1994, the rules made there under and the guidelines issued by the Comptroller and Auditor General of India for the purpose of audit of accounts of Panchayat Raj Institutions.

In my opinion, the Financial Statements of Vorkady Grama Panchayat for the year 2016-17, except the observations in Part 2 and part 3 of my audit report, properly presents the picture of income and expenditure.

Deputy Director,  
Kerala State Audit Department,  
District Audit Office, Kasaragod.

കെ.എസ്.എ-കെ.എസ്.ഡി-5/843/2017

കേരള സംസ്ഥാന ഓഡിറ്റ് വകുപ്പ്,  
 ജില്ലാ ഓഡിറ്റ് കാര്യാലയം, കാസറഗോഡ്.  
 E-mail:- doksd.ksad@kerala.gov.in  
 ഫോൺ: 04994-256690  
 തീയതി.24.07.2017

ഓഡിറ്റ് സർട്ടിഫിക്കറ്റ്

1994ലെ കേരള ലോക്കൽ ഫണ്ട് ഓഡിറ്റ് നിയമത്തിന്റെ 4-ാം വകുപ്പ്, 1994 ലെ കേരള പഞ്ചായത്ത് രാജ് നിയമത്തിന്റെ 215-ാം വകുപ്പ്, ഇവ അനുസരിച്ചും പഞ്ചായത്ത് രാജ് സ്ഥാപനങ്ങളുടെ ഓഡിറ്റിന് വേണ്ടി കമ്പ്ലോളർ ആന്റ് ഓഡിറ്റർ ജനറൽ നിർദ്ദേശിച്ച ഓഡിറ്റിംഗ് സ്റ്റാന്റേർഡുകൾ അവലംബിച്ചും കാസറഗോഡ് ജില്ലയിലെ വോർക്കാടി ഗ്രാമ പഞ്ചായത്തിന്റെ 2016-17 വർഷത്തെ വാർഷിക ധനകാര്യ സ്റ്റേറ്റ്മെന്റ് പരിശോധിച്ചതായി ഞാൻ സാക്ഷ്യപ്പെടുത്തുന്നു.

എന്റെ റിപ്പോർട്ടിൽ ചൂണ്ടിക്കാണിച്ചിരിക്കുന്ന പരാമർശങ്ങൾ ഒഴികെ, എന്റെ അഭിപ്രായത്തിൽ, വോർക്കാടി ഗ്രാമ പഞ്ചായത്തിന്റെ 2016-17-ലെ വാർഷിക ധനകാര്യ പത്രിക, വരവ് ചെലവ് കണക്കുകളെ ശരിയായ രീതിയിൽ അവതരിപ്പിക്കുന്നു എന്ന് ഞാൻ സാക്ഷ്യപ്പെടുത്തുന്നു.

ഡെപ്യൂട്ടി ഡയറക്ടർ,  
 കേരള സംസ്ഥാന ഓഡിറ്റ് വകുപ്പ്,  
 ജില്ലാ ഓഡിറ്റ് കാര്യാലയം കാസറഗോഡ്.

**Annexure -2**

**Vorkady Grama Panchayat Receipt And Payment Statement  
 For the period from 01-April-2016 To 31-March-2017**

Code	Head Account	Schedule	Amount(Rs.)
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	Opening Balance		
	Bank	RP-40(a)	6,709,051.00
	Cash	RP-40(a)	4,832.00
	Receipts		
Operating			
110000000	Tax Revenue	RP-1	460,130.00
130000000	Rental Income from Panchayat Properties	RP-3	0.00
140000000	Fees & User Charges	RP-4	243,382.00
150000000	Sale & Hire Charges	RP-5	86,680.00
160000000	Revenue Grants, Funds, Contributions & Compensations	RP-7	17,269,397.00
171000000	Interest Earned	RP-9	255,228.00
320000000	Grants, Funds & Contributions for Specific Purposes	RP-31	26,525,333.00
350000000	Other Liabilities	RP-36	979,420.00
Non Operating			
340000000	Deposits Received	RP-34	106,980.00
350000000	Other Liabilities	RP-36	1,416,529.00
431000000	Sundry Debtors (Receivables)	RP-43	2,289,219.00
460000000	Loans, Advances and Deposits	RP-47	649,606.00
Grand Total			56,995,787.00
	Payments		
Operating			
210000000	Establishment Expenses	RP-11	2,269,765.00
220000000	Administrative Expenses	RP-12	654,908.00
230000000	Operations & Maintenance	RP-13	701,487.00
250000000	Decentralised Plan Programme - Productive Sector	RP-15	2,952,937.00
251000000	Decentralised Plan Programme - Service Sector	RP-16	14,452,380.00
252000000	Decentralised Plan Programme - Infrastructure Sector	RP-17	619,178.00
253000000	Decentralised Plan Programme - Projects not included in Sector Division	RP-18	94,700.00
254000000	Expenditures of Transferred Institutions and State Sponsored Schemes (not i	RP-19	2,513,452.00
255000000	Maintenance Projects	RP-20	1,741,851.00
256000000	Other Revenue Grants and Funds - Revenue Expenses	RP-21	41,780.00
260000000	Grants, Contributions and Compensations from Own Fund	RP-22	1,000.00
280000000	Prior Period Item	RP-26	-426,949.00
320000000	Grants, Funds & Contributions for Specific Purposes	RP-31	0.00
350000000	Other Liabilities	RP-36	5,970,761.00
Non Operating			
240000000	Interest & Finance Charges	RP-14	1,129.00
340000000	Deposits Received	RP-34	37,500.00
350000000	Other Liabilities	RP-36	1,278,070.00
410000000	Fixed Assets	RP-38	5,010,092.00
412000000	Capital Work In Progress	RP-40	564,642.00
460000000	Loans, Advances and Deposits	RP-47	719,265.00
	Closing Balance		
	Bank	RP-40(b)	17,746,857.00
	Cash	RP-40(b)	50,982.00
Grand Total			56,995,787.00

Deputy Director  
District Audit Office, Kasaragod.

### **Annexure -3**

## **Vorkady Gramapanchayat Income & Expenditure Statement** **For the period from 01-April-2016 to 31-March-2017**

Code	Head Of Account	Schedule	Amount(Rs.)
	Income		
110000000	Tax Revenue	I-1	2,159,596.00
130000000	Rental Income from Panchayat Properties	I-3	106,263.00
140000000	Fees & User Charges	I-4(b)	275,832.00
150000000	Sale & Hire Charges	I-5(b)	86,680.00
160000000	Revenue Grants, Funds, Contributions & Compensations	I-6	75,313,635.00
171000000	Interest Earned	I-8	255,228.00
A	Total Income		78,197,234.00
	Expenditure		
210000000	Establishment Expenses	I-10(b)	6,881,249.00
220000000	Administrative Expenses	I-11(b)	654,908.00
230000000	Operations & Maintenance	I-12(b)	701,487.00
240000000	Interest & Finance Charges	I-13	1,129.00
250000000	Decentralised Plan Programme - Productive Sector	I-14	6,168,718.00
251000000	Decentralised Plan Programme - Service Sector	I-14(a)	23,082,265.00
252000000	Decentralised Plan Programme - Infrastructure Sector	I-14(b)	619,178.00
253000000	Decentralised Plan Programme - Projects not included in Sector	I-14(c)	94,700.00
	Division		
254000000	Expenditures of Transferred Institutions and State Sponsored Schemes	I-14(d)	29,677,132.00
	(not included under Decentralised Plan Programme)		
255000000	Maintenance Projects	I-14(e)	1,741,851.00
256000000	Other Revenue Grants and Funds - Revenue Expenses	I-15(a)	41,780.00
260000000	Grants, Contributions and Compensations from Own Fund	I-15	1,000.00
272000000	Depreciation	I-17(a)	5,161,620.00
B	Total Expenditure		74,827,017.00
C = A-B	Gross Surplus/Deficit of Income over Expenditure		3,370,217.00

D= 280000000	Prior Period Item	l-18	(570,176.00)
E = C-D	<i>Gross Surplus/Deficit of Income over Expenditure after prior</i>		3,940,393.00
	<i>period items</i>		
290000000	Transfer to Reserve Funds		
	<i>Net Balance being surplus/deficit carried over to Balance sheet</i>		
	<i>(Panchayat Fund)</i>		

Deputy Director  
District Audit Office, Kasaragod.

### **Annexure -4**

## **Vorkady Gramapanchayat BALANCE SHEET As on 31-March-2017**



Code No.	Description of Items	Schedule No	Amount
	<u>LIABILITIES</u>		
	Reserve& Surplus		
310000000	Municipal (General) Fund [Code No 310]	B-1	9766089.03
311000000	Earmarked Funds	B-2	725000.00
312000000	Reserves	B-3	41074178.00
	<i>Total Reserve&amp; Surplus</i>		51565267.03
	Grants,Contributions for specific purposes		
320000000	Grants, Funds & Contributions for Specific Purposes	B-4	2996499.00
	<i>Total Grants,Contributions for specific purposes</i>		2996499.00
	Loans		
330000000	Secured Loans	B-5	0.00
	<i>Total Loans</i>		0.00
	Current Liabilities and Provisions		
340000000	Deposits Received	B-7	282955.00
341000000	Deposit Works	B-8	0.00
350000000	Other Liabilities	B-9	1962199.75
	<i>Total Current Liabilities and Provisions</i>		2245154.75
	TOTAL LIABILITIES		56806920.78
	<u>ASSETS</u>		
	Current Liabilities and Provisions		
432000000	Accumulated Provisions Against Debtors (Receivables)	B-15(a)	0.00
	<i>Total Current Liabilities and Provisions</i>		0.00

	Fixed Assets		
410000000	Fixed Assets	B-11	51676049.00
411000000	Accumulated Depreciation	B-11	(13256774.00)
412000000	Capital Work In Progress	B-11(a)	0.00
	<i>Total Fixed Assets</i>		38419275.00
	Current Assets,Loans and Advances		
430000000	Stock-in-hand	B-14	0.00
431000000	Sundry Debtors (Receivables)	B-15	547279.78
440000000	Pre-paid Expenses	B-16	0.00
450000000	Cash and Bank balance	B-17	17797839.00
460000000	Loans, Advances and Deposits	B-18	42527.00
	<i>Total Current Assets,Loans and Advances</i>		18387645.78
	<b>TOTAL ASSETS</b>		<b>56806920.78</b>

Deputy Director  
District Audit Office, Kasaragod.